March-July 2017 Market Urbanism posts

Michael Lewyn

Available at: https://works.bepress.com/lewyn/130/
In a recent blog post, Julia Galef has generated a fairly comprehensive list of pro-housing arguments and counterarguments to those arguments.

She gives the most detailed consideration to the "infinite demand" argument- in her words,

“So even if SF adds a lot of additional housing, prices will still rise almost as quickly as they would have anyway, as long as demand to live here continues to soar. This view is mainly based on examples of other desirable cities, like New York or Singapore, which have built new housing at a faster rate than SF but nevertheless saw steep increases in price.”

To which I respond: New York? Really? New York is only pro-housing when compared to San Francisco- which is a bit like saying Iran is a libertarian paradise compared to the Islamic State. In fact, New York has built housing at a glacial pace. Between 1960 and 1976, the number of new housing units completed per year ranged from just over 14,000 to over 60,000, and exceeded 20,000 in all but four years. In the almost forty years since 1976, the number of new units exceeded 20,000 in only four years (2006-10) and was above 14,000 for only ten years (1989, 2002, 2004-10, 2015). Meanwhile, demand for housing has increased: between 2006 and 2014 alone, the citywide renter population grew by 600,000.

A better example of a “desirable city” would be a city where both the population and the housing supply is growing at a rapid rate- Raleigh, for example, or Las Vegas. These cities are much cheaper than New York or San Francisco.*

Another example of a cheap, permissive city is Tokyo. But the post suggests Tokyo may not have grown as fast as American cities. In fact, Tokyo’s regional population grew by 17 percent since 1990- from 32.5 million to 38.2 million. By contrast, New York’s metro population has grown from 19.7 million to 23.7 million— an only slightly higher growth rate.

*I can’t really comment about Singapore, given the obvious difficulties of finding and comparing data from that nation.

More on “Empty Houses”

JULY 18, 2017 BY MICHAEL LEWYN 1 COMMENT
I recently saw a Facebook post asserting that San Francisco has 30,000 vacant units, so therefore no market-rate housing should be built. So I looked up Census data on these allegedly empty units.

It is true, according to the Census Factfinder website, that there are 30,000 or so unoccupied housing units in San Francisco. Does this mean that they are completely idle? In fact, no. More than half of these units were (as of the 2010 Census) currently for sale or for rent. 18 percent for for seasonal use (presumably, second homes). Only 5 percent are rented or sold but unoccupied. The rest are "other vacant". Whatever that means.

Bottom line: half the vacancies were in the process of being sold or rented. A little under a fifth were second homes. About a third we don't know much about.

Empty Houses, part 2

JUNE 12, 2017 BY MICHAEL LEWYN

The most interesting comment to my last post focused on one narrow issue: to what extent are vacant housing units second homes (and thus presumably less likely to be rented out) as opposed to units for rent/sale or held for other unknown reasons?

Why does this matter? Because one might argue that even if overall vacancy rates are low, a high "second home rate" might be evidence that the city's housing prices are rising because of nonresident investors.

Unless I am missing something, 2015 American Community Survey data does not contain data at this level of detail. However, 2000 and 2010 Census data contains data on types of vacancies. Below are percentages of vacant units held (in the Census Bureau's words) "for seasonal, recreational or occupational use."

<table>
<thead>
<tr>
<th></th>
<th>2000</th>
<th>2010</th>
</tr>
</thead>
<tbody>
<tr>
<td>Manhattan</td>
<td>32.7</td>
<td>33.9 (3.3 pct of all housing units)</td>
</tr>
<tr>
<td>San Francisco</td>
<td>22.4</td>
<td>17.9</td>
</tr>
<tr>
<td>Boston</td>
<td>12.6</td>
<td>15.2</td>
</tr>
<tr>
<td>Los Angeles</td>
<td>7.8</td>
<td>7.9</td>
</tr>
</tbody>
</table>
San Diego  26.8  23.5

Not-so-expensive markets

Dallas  4.6  3.7
Houston  6.5  4.5
Philadelphia  2.5  3.2
Chicago  5.0  7.0

On the one hand, expensive markets tend to have more second homes (evidence of a wave of outsider capital).

But if such outsider capital was a major cause of rising housing prices, one would expect the “second home percentage” to grow over the 2000s. Instead, this number has been pretty stable. Moreover, this group of vacancies is a pretty small percentage of the overall housing market- a bit over percent in Manhattan, and a little over 1 percent in New York City as a whole (since second homes are not so common in the other boroughs).

The “Empty House” Theory

MAY 26, 2017 BY MICHAEL LEWYN

One common argument against new urban housing runs as follows: “If we build new housing, it will all be bought up by rich investors who will sit on it. So new supply doesn’t restrain housing costs.” This argument (at least as I have phrased it) strikes me as absurd. Here’s why: for the argument to justify restraining supply, the argument presupposes that if you build 100 new condos/houses/apartments, every single one of them will be bought by an investor, and every single investor will irrationally choose to sit on the unit rather than renting it out. I can’t prove this is wrong, but it seems really hard to believe.*

Even leaving aside the logical weirdness of the argument, it seems to have a questionable factual basis.

If there was really a wave of nonresident investors in expensive cities, we might find (1) that the most expensive markets had the highest housing vacancy rates and (2) that these vacancy rates have been rising as housing costs rose. But Census data suggests otherwise.

Here’s some data: (all for central cities, not metros)
<table>
<thead>
<tr>
<th>Expensive</th>
<th>2010</th>
<th>2015</th>
</tr>
</thead>
<tbody>
<tr>
<td>Manhattan</td>
<td>12.7%</td>
<td>13%</td>
</tr>
<tr>
<td>San Francisco</td>
<td>9.8</td>
<td>7.9</td>
</tr>
<tr>
<td>Los Angeles</td>
<td>6.7</td>
<td>6.5</td>
</tr>
<tr>
<td>San Diego</td>
<td>7.8</td>
<td>7.1</td>
</tr>
<tr>
<td>Boston</td>
<td>9.1</td>
<td>8.0</td>
</tr>
<tr>
<td><strong>Not so Expensive</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Dallas</td>
<td>12.8%</td>
<td>10.6%</td>
</tr>
<tr>
<td>Houston</td>
<td>14.0</td>
<td>12.1</td>
</tr>
<tr>
<td>Philadelphia</td>
<td>14.1</td>
<td>13.3</td>
</tr>
<tr>
<td>Chicago</td>
<td>13.8</td>
<td>13.2</td>
</tr>
</tbody>
</table>

By and large, the expensive cities have lower vacancy rates - exactly what you would expect in a free market. The only exception is Manhattan. But it seems to me that if pied-a-terres led to higher rents, Manhattan's empty-house rate would have climbed as rents did - which does not seem to have been the case.

The only way to save the “empty house” theory is to suggest that expensive cities’ empty houses are different from everyone else’s – that is, they are especially likely to be prime properties held by investors, while Chicago’s empty houses are more likely to be rotting-out houses in tough neighborhoods. But I do not know of any way of proving or disproving such a theory.

*I note, however, that there is a much more reasonable version of the argument - that even though new supply does some good because some people buy the housing units and live in them, the supply would do even more good if cities did something to discourage investment by nonresidents. This argument would not justify restraining supply, but might justify policies to discourage investment by nonresidents. I am not going to address such policies in this blog post.
Rent Control Again

MAY 24, 2017 BY MICHAEL LEWYN

A blog post in Pacific Standard seeks to defend rent control— an idea that, as the author admits, is generally detested by economists.

The author writes that “rent regulations give tenants a greater stake in their community and incentivize them to put time, energy, and even money into their homes.” But that’s not necessarily a good thing— in a heavily regulated market, a “stake in the community” means that tenants, like homeowners, have an incentive to engage in NIMBYism. So in a prosperous area rent control hits housing supply with a double whammy—more recruits for the NIMBY army AND less incentive for landlords to invest in housing.

He also endorses the “Unlimited Demand” theory, acknowledging the argument that building more market rate housing creates more affordable housing eventually, but responds: “not in tight markets like Silicon Valley and New York City.” This claim is of course a self-fulfilling prophecy: people use it to justify opposing new housing, which in turn ensures that supply can never meet demand. (I critique the argument in more detail here).

However, the article does contain one non-silly argument: that rent-controlled cities do occasionally experience building booms (most notably New York in the 1950s). Rent control is a factor relating to housing supply, but not the only one.

So here’s my modest proposal for pro-regulation politicians: a city can adopt rent control to protect existing tenants, as long as they deregulate in other ways in order to promote new construction. So for example, a state law could provide that municipalities could adopt rent control under one condition: no more exclusion of new housing. So if San Mateo County wants to adopt rent control, they can do it as long as all new housing is exempt from all of the city’s use and density restrictions. The absence of zoning makes up for the supply-reducing effects of housing.

This wouldn’t need to be on a citywide basis; a city could create “rent control zones” that had rent limits but were zoning-free. This policy might be workable in gentrifying areas where people are especially worried about displacement.
Archives for May 2017

*The “Empty House” Theory*

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LEGENDSTAGGED WITH: HOUSING CRISIS, HOUSING MARKET

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FILED UNDER: GENTRIFICATION, MICHAEL LEWYN, RENT CONTROL
TAGGED WITH: GENTRIFICATION, RENT CONTROL

**YIMBYism: Its Not Just For Conservatives**

MAY 23, 2017 BY MICHAEL LEWYN

Last week, I posted about an attack on YIMBYs (activists who favor less zoning and more housing) that used the term "alt-right"; the authors of that blog post recently doubled down with a slightly more moderate op-ed that still tarred YIMBYs as "aligned with conservative right-wing libertarianism.”

In fact, the Obama Administration is on the same side as YIMBYs; I recently published an article about their 2016 policy paper on urban housing. Read all about it here.

**An Attack on Market Urbanism**

MAY 15, 2017 BY MICHAEL LEWYN

The far-left "TruthOut" web page recently published an attack on YIMBYs,* describing them as an "Alt-Right" group (despite the fact that the Obama Administration is pro-YIMBY). I was surprised how little substance there was to the article; most of it was various ad-hominem attacks on YIMBY activists for cavorting with rich people. I only found two statements that even faintly resembled rational arguments.

First, the article suggests that only current residents’ interests are worth considering in zoning policy, because “the people who haven’t yet moved in” most often means the tech industrialists, lured by high salaries, stock options and in-office employee benefits like massage therapists and handcrafted kombucha.”

This statement is no different than President Trump’s suggestion that Mexican immigrants “[are] bringing drugs. They’re bringing crime. They’re rapists.” – that is, it is an unverifiable (if not bigoted) generalization about large numbers of people. Furthermore, it doesn’t make sense. The “tech industrialists” have the money to outbid everyone else, so they aren’t harmed by restrictive zoning.
Second, the article states that academic papers aren’t as relevant as the actual experiences of San Franciscans displaced by high housing costs. In response to the argument that less regulation means cheaper housing, it states “tell that to people like Iris Canada, the 100-year-old Black woman who had used local regulations to stay in her home of six decades, only to be evicted in February.”

So in other words, somebody was evicted in San Francisco, therefore San Francisco’s restrictive zoning prevents eviction. I don’t see how the latter follows from the former. The whole point of the YIMBY/market urbanist argument is that if there was more housing, there would be lower housing costs, hence fewer evictions.

*For those of you who are unfamiliar with the term, YIMBY means “Yes In My Back Yard”, a label adopted by activists who favor more housing construction in cities.

**Richard Florida and Market Urbanism**

MAY 1, 2017 BY MICHAEL LEWYN

I just finished reading Richard Florida’s new book, The New Urban Crisis. Florida writes that part of this “crisis” is the exploding cost of housing in some prosperous cities. Does that make him a market urbanist? Yes, and no.

On the one hand, Florida criticizes existing zoning laws and the NIMBYs who support them. He suggests that these policies not only raise housing prices, but by doing so harm the economy as a whole. For example, he writes that if “everyone who wanted to work in San Francisco could afford to live there, the city would see a 500 percent increase in jobs… On a national basis, [similar results] would add up to an annual wage increase of $8775 for the average worker, adding 13.5 percent to America’s GNP – a total gain of nearly $2 trillion” (p 27).

On the other hand, Florida is not ready to endorse the idea that “we can make our cities more affordable… simply by getting rid of existing land use restrictions” because “the high cost of land in superstar neighborhoods makes it very hard if not impossible, for the private market to create affordable housing in their vicinity. Combine the high costs of land with the high costs of high-rise construction and the result is more high-end luxury housing.” (p. 28). I don’t find his point persuasive, for a variety of reasons. First, as I have written elsewhere, land prices are often quite volatile. Second, the overwhelming majority of any region’s housing is not particularly new; even in high-growth Houston, only 2 percent of housing units were built after 2010. Thus, new market-rate housing is likely to affect rents by affecting the price of older housing, rather than by bringing new cheap units into the market.
Florida also writes that “too much density can actually deaden neighborhoods” because “The world’s most innovative and creative places are not the high-rise canyons of Asian cities but the walkable, mixed-use neighborhoods in San Francisco, New York and London.” (p. 28) Does this mean that places with high-rises cannot be walkable and mixed-use? Or that New York has no “high-rise canyons.”? Since Florida does not explain this point, I am not quite sure what he is thinking.

Similarly, at the end of his book he writes that “it’s time to reform the overly restrictive zoning and building codes that limit density” (p. 191) but that “extreme residential density and huge towers… [are] deadened condo canyons.” (p. 193). So I think is position is: new housing good, but tall buildings bad.

Where The Permits Are

MARCH 16, 2017 BY MICHAEL LEWYN

Thanks to Stephen Smith, I recently ran across an interesting database: HUD data on building permits by municipality. So I decided to find the number of permits per 1,000 for a wide variety of cities, focusing on (1) multifamily permits (because rising rent is a bigger problem in most places than rising home costs) and (2) during 2015 and 2016 (because isn’t two years of data always better than one?). Here’s what I found for the places I bothered to look up:

Growing high cost cities

permits per 1000/mean price for units with 5 or more structures in thousands

Seattle 29.4
Denver 19.5
Washington 13.7
Boston 12.5
Portland 12.2
Brooklyn 11.5
Manhattan 10.1
San Francisco 8.8
San Diego 7.6
Los Angeles 6.7

**Growing low cost cities**

Atlanta 28.7

Dallas 15.3

Nashville 14.6

Austin 13.2 (not sure whether this counts as a low-cost city - really its kind of borderline)

Charlotte 12

Columbus 7.4

Houston 6.8

Indianapolis 2.3

**Low demand (i.e. declining) cities**

Chicago 5.4

St. Louis 3.6

Cincinnati 2.3

Milwaukee 2.2

Baltimore 2.1

Detroit 1.4

Another fun fact: suburbs of expensive cities lagged behind even the low-demand cities. Nassau and Suffolk Counties had 0.3 and 0.2 multifamily permits per 1000 respectively, Marin County outside San Francisco 0.7, Orange County outside Los Angeles 4.7.

Some takeaways: 1. Low-demand cities generally had less building than even the most restrictive cities.
2. Within the high-cost city group, it seems to me that there is a strong correlation between permits and prices: Seattle and Denver are certainly cheaper than San Francisco or Los Angeles.

3. On the other hand, there were some low-cost cities that didn’t have a lot of new construction, like Houston and Indianapolis. But this weirdness can be explained away by looking at new single-family construction: Houston had more than half as many new single-family permits as multifamily (9273 to 15475) as did Indianapolis (1515 single, 2017 multi) while Atlanta had eight times as many multi-family (1615 to 13,113) and Dallas had more than six times as many multifamily (3080 to 20,429). Where land is plentiful enough, some people buy instead of rent, creating demand for single-family housing.

4. All of this is subject to one big caveat: this data gives us permits, not actual construction. In 2015, New York City had four times as many permits as certificates of occupancy. I do not know whether this is typical.

The “Foreign Buyers” Argument

MARCH 8, 2017 BY MICHAEL LEWYN

A common argument against new housing supply is that in high-cost cities such as New York, demand from foreign buyers is so overwhelming as to make new supply irrelevant. A recent study (available here) by two business school professors suggests otherwise. The study does show more foreign involvement in the NYC market than I expected: just over 13 percent of Manhattan buyers, and 5 percent of all regional buyers, come from outside metropolitan New York. Even this share is less than in some lower-cost markets: the study notes that 17 percent of Las Vegas buyers are from outside the city.

However, the impact of “out of town” buyers is pretty small: the authors conclude that out-of-town buyers "cause an increase in house prices of 1.1% and an 39 increase in rents by 1.6% in both zones."